City of South Bay, Florida

Audited Financial Statements For the Year Ended September 30, 2013

# City of South Bay, Florida

# **Financial Statements**

For the Fiscal Year ended September 30, 2013

# City of South Bay, Florida Financial Statements and Other Financial Information For The Fiscal Year Ended September 30, 2013

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# **INDEPENDENT AUDITOR'S REPORT**

To the Honorable Mayor and City Commission City of South Bay, Florida

We have audited the accompanying financial statements of the governmental activities, the business type activities, and each major fund of City of South Bay Florida (the "City") as of and for the year ended September 30, 2013, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to error or fraud.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

West Palm Beach [561] 655-2664 Phone Miami (305) 331-8768 Phone Hollywood [954] 966-4435 Rhone

# Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, and each major fund of the City of South Bay, Florida as of September 30. 2013, and the respective changes in financial position and where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Other Matters**

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 3-8 and 36-37 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 25, 2014, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City's internal control over financial reporting and compliance.

HCT Certified Public Accountants & Consultants, LLC

HCT Certified Public Accountants and Consultants, LLC

Hollywood, Florida June 25, 2014

The purpose of financial reporting, in general, is to provide the readers of the financial statements with information that will help them make decisions or draw conclusions about the City of South Bay's (the "City") financial position and results of operations as of and for fiscal year ended September 30, 2013. The readers should take time to read and evaluate all sections of the financial statements including the footnotes and the other required supplementary information that is provided in addition to this Management's Discussion and Analysis "MD&A" section.

# **Financial Highlights:**

- The City's total net position increased by \$231,132 or 7.7% as a result of a net increase of \$268,423 in business-type and a decrease of \$(37,291) in governmental activities. The net position improved overall due to a reduction in certain expenditures.
- Governmental activities generated \$1,750,948 in revenues with \$1,916,739 in expenses.
- The net position in business type activities increased by \$268,423 mainly due to an increase of \$137,809 in the water and sewer fund and increase of \$130,614 in the sanitation fund.
- Business-type activities generated \$746,746 in revenues with \$349,823 in expenses.
- General fund balance increased by \$75,548, before an additional \$549,036 prior period adjustment to reflect the inclusion of land previously held for sale.

# **Overview of the Financial Statements**

The City's financial statements comprise three components: 1) government-wide financial statements, 2) Fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

1 - The focus of the *government-wide financial statements* is on the overall financial position and activities of the City. The difference between the City's total assets and total liabilities is net position. Although the purpose of the City is not to increase net position, over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *government-wide financial statements* provide readers with a broad overview of the City's finances for both its governmental activities and business-type activities which are shown in two statements:

- Statement of net position
- Statement of activities

The statement of net position presents information on all of the City's assets held and liabilities owed by the City.

The statement of activities presents the revenues and expenses of the City and the change in net assets during current fiscal year. The items presented on the statement of activities are measured in a manner similar to the approach used in the private-sector; the revenues are recognized when earned and expenses are reported when incurred.

2 – The focus of the *fund financial statements* is directed to specific activities of the City rather than to the City as a whole. Except for the general fund, separate funds are established to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The City groups it funds in two categories:

- Governmental funds
- Proprietary funds

Governmental fund financial statements consist of a balance sheet and a statement of revenues, expenditures, and changes in fund balances. These statements are prepared on an accounting basis that is significantly different from that used to prepare the government-wide financial statements. The focus of the financial statements is on short-term emphasis, and measures and accounts for cash and other assets that can easily be converted to cash. The major fund in the governmental fund is the general fund. The City adopts an annual budget for the general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with annual budget.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The City presents a separate column for the water and sewer and sanitation funds. The sanitation fund charges a fee to customers for the use of services. The water and sewer fund receives an annual fee based on agreement between the City and Glades Utility Authority. The basis of accounting of the financial statements is similar to the basis used to prepare the government-wide financial statements.

3 - The notes to the financial statements provide additional information and disclosures that are essential to a full understanding of the data provided in the government-wide and fund financial statements.

Other Information – In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information such as comparison between the City's adopted budget and actual financial results. The City adopts an annual appropriated budget for its governmental funds. The budgetary comparison statement has been provided to demonstrate compliance with this budget.

#### Analysis of government-wide financial statements:

	Government	tal Activities	Business-Ty	pe Activities	Total			
		2012				2012		
	2013	(Restated)	2013	2012	2013	(Restated)		
Current and other assets	\$1,303,295	\$1,261,078	\$3,314,336	\$3,118,223	\$4,617,631	\$4,379,301		
Capital assets	1,744,297	1,861,148	268,022	270,593	2,012,319	2,131,741		
Total assets	3,047,592	3,122,226	3,582,358	3,388,816	6,629,950	6,511,042		
Current and other liabilities	1,358,893	1,382,096	202,988	190,860	1,561,881	1,572,956		
outstanding	470,595	484,735	1,345,496	1,432,505	1,816,091	1,917,240		
Total labilities	1,829,488	1,866,831	1,548,484	1,623,365	3,377,972	3,490,196		
Net position:								
Invested in capital assets								
(net of related debt)	1,273,702	1,376,413	268,022	270,593	1,541,724	1,647,006		
Restricted	110,603	110,603	-	-	110,603	110,603		
Unrestricted	(166,201)	(231,621)	1,765,852	1,494,858	1,599,651	1,263,237		
	\$1,218,104	\$1,255,395	\$2,033,874	\$1,765,451	\$3,251,978	\$3,020,846		

A significant portion of the City's net position (47.4%) reflect its investment in capital assets (e.g. land, infrastructure, buildings and equipment) less any debt related to those assets that is still outstanding. The City uses these capital assets to provide services to citizens; accordingly, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net position (3.4%) represents resources that are subject to restriction on how they may be used.

Net position (after restatement) increased from \$3,020,846 to \$3,251,978, as a result of net increase of \$231,132, primarily due to business-type activities.

# Expenses and Revenues - Governmental Activities:

Net position increase or decrease over time serves a useful indicator of the government's financial position. Net position in governmental activities decreased by \$37,291 in the current year, while net position in prior year decreased by \$255,029 after restatement. Revenues in governmental activities excluding transfers in, increased by \$80,595 and expenditures decreased by \$300,978 in fiscal 2013 as a result of cost cutting measures.

	Government	tal Activities	Business-Ty	pe Activities	Total			
		2012				2012		
	2013	(Restated)	2013	2012	2013	(Restated)		
Revenues: Program revenues:								
Charge for services	\$ 46,473	\$ 47,016	\$ 579,678	\$ 656,320	\$ 626,151	\$ 703,336		
Operating grant and contribution	-	-	-	41,800	-	41,800		
General revenues:								
Property taxes	285,603	297,848	-	-	285,603	297,848		
Franchise	469,281	466,642	-	-	469,281	466,642		
Other taxes	823,438	814,865	-	-	823,438	814,865		
Other	126,153	43,981	167,068	143,580	293,221	187,561		
Total revenues	1,750,948	1,670,352	746,746	841,700	2,497,694	2,512,052		
Expenses:								
General government	1,011,470	1,297,615	-	-	1,011,470	1,297,615		
Public safety	179,171	176,008	-	-	179,171	176,008		
Highway and street	674,840	675,260	-	-	674,840	675,260		
Culture and recreation	51,025	65,433	-	-	51,025	65,433		
Water and sewer	-	-	7,774	94,366	7,774	94,366		
Sanitation	-	-	325,564	323,673	325,564	323,673		
Interest on long term debt	233	3,400	16,485	13,195	16,718	16,595		
Total expenses	1,916,739	2,217,716	349,823	431,234	2,266,562	2,648,950		
Increase (decrease) in net position								
before transfers	(165,791)	(547,364)	396,923	410,466	231,132	(136,898)		
Transfer in /(out)	128,500	292,335	(128,500)	(292,335)				
Increase (decrease) in net position	(37,291)	(255,029)	268,423	118,131	231,132	(136,898)		
Net position at beginning of year	1,255,395	1,510,424	1,765,451	1,647,320	3,020,846	3,157,744		
Net position at end of year	\$1,218,104	\$1,255,395	\$2,033,874	\$1,765,451	\$3,251,978	\$3,020,846		

The net position in business-type activities increased by \$268,423 in the current year, when prior year net position increased by \$118,131. The revenues in business-type activities decreased by \$94,954 partly due to operating grant in amount of \$41,800 which was received in fiscal year 2012. This decrease was offset by a similar decrease in expenditures of \$81,411.

### Discussion of Major Funds

The City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds – The City's governmental funds focus on providing information on nearterm inflows, outflows and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The General fund is the primary operating fund accounting for all unrestricted operating expenditures of the City. Revenues and transfers from other funds aggregated \$1,879,446 while expenditures totaled \$1,803,898, resulting in \$75,548 increase in the fund balance for the year end.

Proprietary Funds – The water and sewer and sanitation fund are identified as major proprietary funds and report the operating income (loss) and change in net assets.

Total propriety funds' revenue for charges for services and other sources aggregated \$746,746 while the total expenditures and transfer out to general fund totaled \$478,323 resulting in \$268,423 increase in net position.

# General Fund Budgetary Highlights

General fund operations had a positive variance in amount of \$75,548, and actual revenues including transfer in were \$61,882 less than the final budget. Actual expenditures were less than the budgeted appropriations by \$137,430. Budget amendments were made during year to make available funds for unexpected expenditures as well as to realign funding with changes in each department.

# Capital Assets

The City's capital assets (net of accumulated depreciation) as of September 30, 2013, amounted to \$2,012,319 a decrease of \$119,422 from the prior year after restatement. The decrease was primarily due to depreciation expense offset slightly by capital additions. Additional information for the City assets can be found in Note 3 Capital assets.

# Long-Term Debt

At the end of the current fiscal year, the City had a total of \$1,876,351 in notes and bonds outstanding as compared to \$1,945,221 last year, a decrease of \$68,870. The decrease is attributed to the payment of \$68,870 of notes payment related to accounts payable balance and the current portion of the City's debts during fiscal 2013. The City's obligations are secured by various revenues sources and capital assets.

# Economic Factors and Outlook for the Future

Effective October 1, 2009, the water and sewer services and operations were transferred to Glades Utility Authority "Authority" as well as outstanding bond debt and customers' deposits. The City anticipates that there will be some loss of revenues to the City; however, it anticipates significant savings to the City by the transferring of the bond debt to Glades Utility Authority. However as result of extreme high debt payment obligations, substandard infrastructure and loss of customers, there was a going concern in regard to Authority continue to operates without substantial utility rate increase, accordingly; the Authority dissolved and effective March 31, 2013. All the utilities functions of the three-cities were transferred to Palm Beach County Water Utilities Department.

Also, the future annexation, intermodal logistic center development of the South Bay Park of Commerce and implementation of the South Bay Commerce Center projects will help to create additional sources of income to the City, and improve its tax base.

The City primarily relies on various taxes levied by the state (sales and utilities) and franchise and other business tax receipts for governmental activities. The governmental fund budget has kept operational spending fairly unchanged. The City's elected officials consider many factors, establish goals and priorities when adopting the annual budget each year. However other economic factors such as weak economy, unemployment, commodities prices, growth and any new legislative bill and proposal may have a significant impact on the City's operations.

The millage rate remains at 6.3089 and the property value increased 5.6% for fiscal year 2013-2014 due to improvement in the real estate market. The City is determined to provide the necessary services, efficiently to its citizens.

# Request for Information

The financial report is designed to provide a general overview of the City's finances to its citizens, taxpayers, customers, creditors and investors, and to demonstrate the City's accountability to the aforementioned. Questions concerning any of the information provided in this report or requests for additional information should be addressed to Finance Department, 335 S.W. 2<sup>nd</sup> Avenue, South Bay, FL 33493.

# City of South Bay, Florida Statement of Net Position September 30, 2013

	Governmental Activities		]	Business-type Activities		Total
Assets:						
Cash and cash equivalents Accounts receivable (net of allowances	\$	464,700	\$	1,160,652	\$	1,625,352
for uncollectible accounts)		66,788		103,059		169,847
Due from other governments		63,089		-		63,089
Prepaid items		47,527		-		47,527
Internal balances		(861,943)		861,943		-
Restricted assets:						
Cash and cash equivalents		110,603		29,930		140,533
Investments		-		1,068,175		1,068,175
Capital assets		1,744,297		268,022		2,012,319
Other assets		550,588		53,785		604,373
Total assets		2,185,649		3,545,566		5,731,215
Liabilities:						
Accounts payable		48,552		78,071		126,623
Accrued liabilities		13,673		-		13,673
Compensated absences		36,308		-		36,308
Payable from restricted assets:						
Interest payable		-		27,865		27,865
Long-term debt:						
Due within in one year		-		60,260		60,260
Due in more than one year		470,595		1,345,496		1,816,091
Total liabilities		569,128		1,511,692	. <u> </u>	2,080,820
Deferred inflows:						
Unavailable revenue in governmental funds		398,417		-		398,417
Net Position:						
Invested in capital assets, net of related debt		1,273,702		268,022		1,541,724
Restricted		110,603		-		110,603
Unrestricted		(166,201)		1,765,852		1,599,651
Total net position	\$	1,218,104	\$	2,033,874	\$	3,251,978

# City of South Bay, Florida Statement of Activities Year Ended September 30, 2013

			Prog	Program Revenues Net Revenue (Expense) and Change				ige in n	et Position	
		Expenses		harges for Services		Governmental Activities		Business Type Activities		Total
Governmental activities:		Ехрепьез		501 11003		Teuvides		7 cuvices		Total
General government	\$	1,011,470	\$	-	\$	(1,011,470)	\$	-	\$	(1,011,470)
Public safety	Ŧ	179,171	-	-	Ŧ	(179,171)	Ŧ	-	Ŧ	(179,171)
Highways and streets		674,840		46,473		(628,367)		-		(628,367)
Culture and recreation		51,025		-		(51,025)		-		(51,025)
Interest		233		-		(233)		-		(233)
Total governmental activities		1,916,739		46,473		(1,870,266)		-		(1,870,266)
Business-type activities:		<u> </u>		,						
Water and sewer		24,259		-		-		(24,259)		(24,259)
Sanitation		325,564		579,678		-		254,114		254,114
Total business-type activities		349,823		579,678		-		229,855		229,855
Total governmental	\$	2,266,562	\$	626,151		(1,870,266)		229,855		(1,640,411)
General revenue: Taxes:				<u> </u>		<u>, , , ,</u>		<u> </u>		
Ad Valorem						285,603		-		285,603
Gasoline						126,307		-		126,307
Franchise						469,281		-		469,281
Sales tax						203,743		-		203,743
State revenue sharing						150,191		-		150,191
Payment in lieu of taxes						290,643		-		290,643
Occupational licenses and permits						52,554		-		52,554
Investment earnings						615		223		838
Other						125,538		166,845		292,383
Interfund transfers						128,500		(128,500)		-
Total general revenues						1,832,975		38,568		1,871,543
Change in net position						(37,291)		268,423		231,132
Net position (deficit) October 1, 2012 as previously stated						(161,827)		1,765,451		1,603,624
Prior period adjustment						1,417,222		-		1,417,222
Net position – restated at October 1, 2012						1,255,395		1,765,451		3,020,846
Net position – September 30, 2013					\$	1,218,104	\$	2,033,874	\$	3,251,978

# City of South Bay, Florida Balance Sheet-Governmental Funds September 30, 2013

	Major Fund			Total			
	General			overnmental			
	Fund			Funds			
Assets:							
Cash and cash equivalents	\$	464,700	\$	464,700			
Accounts receivable (net of							
allowance)		66,788		66,788			
Due from other governments		63,089		63,089			
Prepaid items		47,527		47,527			
Other assets		550,588		550,588			
Restricted assets:		110.00					
Cash and cash equivalents	_	110,603	· _	110,603			
Total assets	\$	1,303,295	\$_	1,303,295			
Liabilities and fund balances:							
Liabilities:							
Accounts payable	\$	48,552	\$	48,552			
Accrued liabilities		13,673		13,673			
Due to other funds	_	861,943		861,943			
Total liabilities		924,168		924,168			
Deferred inflows		398,417		398,417			
Fund balances (deficit):							
Non-spendable:							
Prepaid items		47,527		47,527			
Restricted:							
Concerned Citizens		110,603		110,603			
Committed to:							
Compensated absences		36,308		36,308			
Unassigned		(213,729)	· _	(213,729)			
Total fund deficit	_	(19,291)		(19,291)			
Total liabilities and fund (deficit)	\$_	1,303,295	\$_	1,303,295			

# City of South Bay, Florida Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position September 30, 2013

Fund deficit – Total Governmental Funds	\$	(19,291)
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds balance sheet		1,744,297
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds balance sheet.		
Compensated absences (36,3	08)	
General obligation notes and lease payable (470,5	95)	
		(506,903)
Total net position – Governmental Activities	\$	1,218,104

# City of South Bay, Florida Statement of Revenues, Expenditures and Changes in Fund Balance (Deficit) Governmental Funds For the Fiscal Year Ended September 30, 2013

		Major Fund	Total
		General	Governmental
		Fund	Funds
Revenues:			
Taxes	\$	881,082	\$ 881,082
Licenses and permits		50,883	50,883
Intergovernmental		652,477	652,477
Charges for services		46,472	46,472
Fines and forfeitures		12,901	12,901
Rents		40,691	40,691
Investment income		615	615
Miscellaneous revenues		65,826	65,826
Total revenues		1,750,947	1,750,947
Expenditures:			
Current:			
General government		980,505	980,505
Public safety		179,171	179,171
Highways and streets		474,802	474,802
Culture and recreation		46,607	46,607
Capital outlay		108,440	108,440
Debt services:			
Principal		14,141	14,141
Interest		233	233
Total expenditures		1,803,899	1,803,899
Deficiency of revenues over expenditures		(52,952)	(52,952)
Other financing sources:			
Operating transfers in		128,500	128,500
Total other financing sources		128,500	128,500
		120,000	
Net change in fund balance (deficit)		75,548	75,548
Fund (deficit) at October 1, 2012		(643,875)	(643,875)
Prior period adjustment		549,036	549,036
Restated fund (deficit) at October 1, 2012		(94,839)	(94,839)
Fund (deficit) at September 30, 2013	<u>\$</u>	(19,291)	\$ (19,291)

City of South Bay, Florida Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Fur To the Statement of Activities For the Fiscal Year Ended September 30, 2013	nds	
Net change in fund balance – total governmental funds	\$	75,548
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental fund report capital outlay as expenditures. However, in the statement of the activities the cost of those assets is depreciated over their estimated useful lives:		
Expenditures for capital assets		108,440
Depreciation expense		(225,291)
Some expenses reported in the government wide statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental fund:		
Compensated absences		(10,129)
The repayment of principal reduces long-term liabilities and is not reported in the statement of the activities, but the repayment is reported as expenditures in		
the governmental funds.		14,141
Change in net position of governmental activities	\$_	(37,291)

# City of South Bay, Florida Statement of Net Position Proprietary Funds For the Fiscal Year Ended September 30, 2013

		Major	Fun	de		Total siness-Type Activities
		Water and Sewer	run	Sanitation		roprietary Funds
Assets		Server		Sumuton		I tiltus
Current assets:						
Cash and cash equivalents	\$	315,810	\$	844,842	\$	1,160,652
Accounts receivable, net		16,239		86,820		103,059
Due from other funds		749,585		149,150		898,735
Restricted assets						
Cash and cash equivalents		29,930		-		29,930
Total current assets		1,111,564		1,080,812		2,192,376
Non-current assets:						
Restricted assets						
Investments		1,068,175		-		1,068,175
Capital assets:						
Property, net		268,022		-		268,022
Other assets		53,786		-		53,786
Total non-current assets		1,389,983		-		1,389,983
Total assets	\$	2,501,547	\$	1,080,812	\$	3,582,359
Liabilities and net position					<u> </u>	
Liabilities:						
Current liabilities						
Accounts payable	\$	50,201	\$	27,870	\$	78,071
Due to other fund	φ	36,792	φ	27,870	φ	36,792
Current portion of long-term debt		37,560		_		37,560
Total current liabilities		124,553		27,870		152,423
Current liabilities payable from restricted	000			27,870		152,425
Interest payable	a55	27,865		_		27,865
Current portion of bond payable		22,700		_		22,700
Total current liabilities payable		22,700				22,700
from current restricted assets		50,565		-		50,565
Non-current liabilities:						
Long-term portion of accounts payable		221,089				221,089
Long-term portion of bond payable		1,099,500		-		1,099,500
State revolving loan payable		24,908		-		24,908
Total non-current liabilities		1,345,497		-		1,345,497
Total liabilities		1,520,615		27,870		1,548,485
Net position:						
Invested in capital assets, net of related		268,022		-		268,022
Restricted		-		-		-
Unrestricted		712,910		1,052,942		1,765,852
Total net position	\$	980,932	\$	1,052,942	\$	2,033,874

# City of South Bay, Florida Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Funds For the Fiscal Year Ended September 30, 2013

	Majo	or Fund	Total Business-Type Activities
	Water		Proprietary
	and Sewer	Sanitation	Funds
Operating revenues:			
Charges for services	\$ -	\$ 579,678	\$ 579,678
Municipal fee	166,845	-	166,845
Total operating revenues	166,845	579,678	746,523
Operating expenses:			
Contractual services	-	319,685	319,685
Supplies, materials and maintenance	5,204	-	5,204
Other services and charges	2,570	5,879	8,449
Total operating expenses	7,774	325,564	333,338
Operating income	159,071	254,114	413,185
Non-operating revenues (expenses):			
Interest revenue	223	-	223
Interest expense	(16,485)	-	(16,485)
Total non-operating revenues (expenses)	(16,262)	-	(16,262)
Income before transfers	142,809	254,114	396,923
Transfer out	(5,000)	(123,500)	(128,500)
Change in net position	137,809	130,614	268,423
Net position – October 1, 2012	843,123	922,328	1,765,451
Net position – September 30, 2013	\$ 980,932	\$ 1,052,942	\$ 2,033,874

# City of South Bay, Florida Statement of Cash Flows Proprietary Funds For the Fiscal Year Ended September 30, 2013

For the Piscal Teal En	ucu				E	Total Business-Type
	Major Funds Water and					Activities Proprietary
		Sewer		Sanitation		Funds
Cash flows from operating activities:						
Receipts from customers and users	\$	164,380	\$	562,554	\$	726,934
Payments to suppliers	_	(25,842)		(325,078)		(350,920)
Net cash provided by operating activities		138,538		237,476		376,014
Cash flows from capital and related financing activities:						
Interest paid		(16,485)		-		(16,485)
Principal paid		(54,727)		-		(54,727)
Repayments and advances to other funds		5,000		27,472		32,472
Net cash provided by (used in) capital and related financing activities		(66,212)		27,472		(38,740)
Cash flows from non-capital and related financing						
activities: Transfer to general fund		(5,000)		(123,500)		(128,500)
Net cash used in non-capital and related	. <u> </u>	(2,000)		(		(
financing activities		(5,000)		(123,500)		(128,500)
Cash flows from investing activities:						
Interest received		223		-		223
Decrease in investment		21,699		-		21,699
Net cash provided by investing activities		21,922		-		21,922
Net increase in cash		89,248		141,448		230,696
Unrestricted Cash and cash equivalents at beginning of year		228,388		703,394		931,782
Restricted cash at beginning of year		28,105		-		28,105
Total cash and cash equivalents at beginning of year		256,493		703,394		959,887
Unrestricted cash and cash equivalents at end of year		315,810		844,842		1,160,652
Restricted cash at end of year		29,930		-		29,930
Total cash and cash equivalents at end of year	\$	345,740	\$	844,842	\$	1,190,582
Reconciliation of operating income to						
net cash provided by operating activities: Operating income	\$	159,071	\$	254,113	\$	413,184
	φ	139,071	φ	234,115	φ	413,104
Adjustment to reconcile operating income to net cash provided by operating activities:						
Depreciation		2,571		_		2,571
Changes in assets and liabilities:		2,571		-		2,571
(Increase) decrease in accounts receivable		(2,465)		(17,123)		(19,588)
Increase (decrease) in accounts payable		(20,639)		486		(20,153)
Total adjustments		(20,533)		(16,637)		(37,170)
Net cash used in operating activities	\$	138,538	\$	237,476	\$	376,014

# NOTE 1 – <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:</u>

The City of South Bay, Florida (the "City") is a municipality within the legal and geographic boundaries of Palm Beach County, Florida, incorporated in October 1963 pursuant to Chapter 166, Florida Statutes. It is an instrumentality of the State of Florida established to carry on a centralized municipal government. The City Commission ("Commission") is responsible for the legislative and fiscal control of the City. A City Manager and Treasurer are appointed by the Commission and are responsible for the administrative and fiscal control of the resources of the City maintained in the funds and the account groups described below.

The basic financial statements of the City have been prepared in accordance with generally accepted accounting principles ("GAAP") as applied to governmental units. The Governmental Accounting Standard Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The most significant of the City's accounting policies are described below:

# (a) <u>Reporting Entity</u>

The financial statements were prepared in accordance with governmental accounting standards that establish standards for defining and reporting on the financial reporting entity. The definition of the financial reporting entity is based upon the concept that elected officials are accountable to their constituents for their actions. One of the objectives of financial reporting is to provide users of financial statements with a basis for assessing the accountability of the elected officials. The financial reporting entity consists of the City, organizations for which the City is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The City is financially accountable for a component unit if it appoints a voting majority of the organization's governing board and it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the City. Based upon the application of these criteria, management has determined that there are no other organizations that met the criteria described above.

# (b) <u>The Government-Wide and Fund Financial Statements</u>

The government-wide financial statements (the statement of net position and the statements of activities) report information on all of the non-fiduciary activities of the City. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely, to a significant extent, on fees and charges for support.

# **NOTE 1 – <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued):</u>**

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported, instead, as *general revenues*.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. In fiscal year ended September 30, 2013, there are no remaining governmental funds to be aggregated and reported as non-major funds.

Since the governmental fund financial statements are presented on a different measurement focus and basis of accounting than the government-wide financial statements, a reconciliation is presented on the page following each statement, which briefly explains the adjustments necessary to reconcile the fund-based financial statements to the governmental activities column of the government-wide presentation. The City applies eligible expenses against available restricted resources before the use of unrestricted resources.

# (c) <u>Measurement Focus, Basis of Accounting and Financial Statement Presentation</u>

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting* as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Grants and similar items are recognized as revenues as soon as all eligible requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Ad valorem taxes and charges for services are susceptible to accrual when collected in the current year or within 60 days subsequent to year end, provided that amounts received pertain to billings through the fiscal year ended. Intergovernmental revenue and utility service taxes are recorded in

# NOTE 1 – <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued):</u>

accordance with their legal or contractual requirements if collected in the current period or within 30 days after year end. Interest is recorded when earned. Licenses and permits, fines and forfeitures, and miscellaneous revenue are recorded as revenue when received in cash because they are generally not measurable until actually received. Occupational license revenue collected in advance of periods to which they relate is recorded as deferred revenue.

Expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable, except that principal and interest on long-term obligations are reported only when due in conformity with GAAP.

Private sector standards of accounting and financial reporting issued prior to December 1, 1989 generally are followed in both governmental-wide and proprietary fund financial statements to the extent that those standard do not conflict with or contradict guidance of the Governmental Accounting Standard Board. Governments also have the option of following subsequent private sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The government has elected not to follow subsequent private sector guidance.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal operations; in the case of the City, water and sewer revenues include the charges to customers for sales and service. Operating expenses for water and sanitation include the cost of providing these services as well as depreciation on capital assets and associated administrative costs. All revenue and expenses not meeting this definition are reported as non-operating revenues and expenses.

#### Major Funds and Basis Presentation

Accounting principles generally accepted in the United States of America set forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category or the governmental and enterprise combined), for the determination of major funds. The City may electively add funds, as major funds, which either have significant outstanding debt proceeds or a specific community focus.

## NOTE 1 – <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued):</u>

### The City reports the following major governmental funds:

The *General Fund* is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. Revenue is derived primarily from property taxes, state and federal distributions, grants and other intergovernmental revenue. The general operating expenditures, fixed charges and capital outlay costs that are not paid through other funds are paid from the General Fund.

The *Water and Sewer Fund* accounts for the activities related to providing water and sewer services to the City residents.

The *Sanitation Fund* accounts for activities related to solid waste, trash and mosquito control services to the City residents.

#### (d) Assets, Liabilities and Net Assets or Equity:

#### (1) <u>Cash and Cash Equivalents</u>

Cash and cash equivalents include amounts on deposit in demand and money market accounts at a commercial banking institution.

# **Deposit Custodian Credit Risk**

All of the City's bank deposits are held in qualified public depository and they are insured by the Federal Deposit Insurance Corporation ("FDIC") up to \$250,000. The uninsured balance at September 30, 2013, was \$1,585,694 based on bank statements balance less FDIC insurance at that time.

#### (2) <u>Unbilled Accounts Receivable</u>

Property funds recognize revenue on the basis of the monthly cycle billing to customers for services provided. As result of this cycle billing method, there are unbilled receivable at the end of each fiscal year with respect to services provided but not billed at fiscal year end. It is the policy of the City to accrue for unbilled revenue for the Water and Sewer and Sanitation Funds at year end.

# **NOTE 1 – <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued):</u>**

#### (3) <u>Accounts Receivable</u>

Accounts receivables of the City are presented in the financial statements net of allowances for uncollectible accounts.

#### (4) <u>Allowances for Doubtful Accounts</u>

Accounts receivable are written off on an individual basis in the year the City deems them uncollectible. Allowances for doubtful accounts have been provided for those accounts where collectability appears to be doubtful.

#### (5) <u>Investments</u>

The City's investments for all funds are carried at fair value based on quoted market prices. Investments consist of U.S Government time deposit securities. Purchases and sales of investments are recorded on the trade dates. Net realized gains and losses on sales of investments are reflected in current operating results as earnings.

#### (6) <u>Restricted Assets and Reserves</u>

Pursuant to various revenue bond indenture agreements, specific Enterprise Fund assets are required to be segregated as to use and, are, therefore, identified as restricted assets. For certain restricted assets, offsetting reserves have been established by restrictions to fund balance/net position.

# (7) <u>Grants from Government Agencies</u>

Certain grants under the various federal and state programs are included in the general fund. Grant monies if and when received are disbursed by these funds for goods and services as prescribed under the respective grant programs or are transferred to other City funds for ultimate distribution under the terms of the grants. These programs are dependent on financial assistance by the state and federal governments.

# **NOTE 1 – <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued):</u>**

#### (8) <u>Capital Assets</u>

Capital asset acquisitions are recorded as expenditures in the governmental fund financial statements. Such assets are capitalized at historical cost in the government-wide financial statements for both governmental activities and business-type activities. In the case of gifts or contributions, such assets are recorded at fair market value at the date of receipt. Capital costs which materially extend the useful life of existing properties are capitalized. Net capital assets are defined as assets with an initial, individual cost of more than \$750 and an estimated useful life in excess of one year. Interest is capitalized on projects during the construction period based upon average accumulated project expenditures.

Infrastructure assets (such as roads, bridges, curbs and gutters, streets, lighting and drainage systems and similar assets that are immovable and of value only to the City) are capitalized and reported in the infrastructure category.

Assets are depreciated using the straight-line method over the following estimated lives:

Asset Type	Life
Building and building improvement	25-50
Improvement other than building and road	20
Infrastructure	50
Equipment and machinery	4-10

Depreciation is charged from the month of acquisition and none in the month of disposal

#### (9) <u>Compensated Absences</u>

The City accrues for compensated absences in accordance with GASB No. 16, Accounting for Compensated Absences. In the governmental funds, only the portion which would normally be liquidated with expendable available financial resources is accrued whereas, in the government-wide presentations, both the current and long-term portions are reported.

Employees earn 10 to 20 days of vacation and 12 days of sick leave annually. If an employee resigns in good standing or retires, the City pays accrued vacation and from 25% to 50% of accumulated sick leave up to a maximum of 60 days.

# NOTE 1 – <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued):</u>

# (10) **Deferred inflows**

Deferred inflows are recorded for governmental fund receivable that are not yet available. Inflows that do not meet the criteria for revenue recognition, such as occupational licenses collected in advance are recorded as deferred inflows in the governmental fund and governmental-wide financial statements.

# (11) <u>Long-Term Obligations</u>

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligation are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bonds payable are reported net of the reported net of the applicable premium or discount. These premiums and discounts are deferred and amortized over the life of the bonds. Issuance costs are expenses in the year they are incurred.

# (12) <u>Concentration of Credit Risk</u>

Financial instruments which subject the City to credit risk consist primarily of accounts receivable. Concentration of credit risk with respect to accounts receivable is generally diversified due to the large number of utility customers comprising the City's utility customer base. The City requires deposits from its customers and maintains an allowance for potential credit losses.

# (13) <u>Property Tax Calendar</u>

Property taxes are levied on October 1 of each year, tax bills are mailed November 1 and are delinquent if not paid by the following March, and Tax certificates are sold for all taxes unpaid in July. The City's tax revenue is collected by the County's tax collector who remits to the City, monies collected following a calendar prescribed by law.

# **NOTE 1 – <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued):</u>**

#### (14) <u>Use of Estimates</u>

The preparation of financials statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### (15) Fund Balance

The City uses restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal agreements that prohibit doing this, such as grant agreements requiring dollar for dollar spending.

Additionally the City would first use committed fund balance, followed by assigned fund balance and then unassigned fund balance when expenditures are incurred for the purpose for which amounts in any unrestricted fund balance classifications could be used.

In the fund financial statements, governmental funds report fund classification that comprise a hierarchy based primary on the extent to which the City is bound to constraint on the specific purpose for which amount in those fund can be spent. Amounts that are restricted to specific purpose are as follows:

- Constraints placed on the use of resources by creditors, grantors, contributor, or law or regulations of the governments, and
- Constraints imposed by law through constitutional provision or enabling legislation.

Amounts that can only be used for specific purpose pursuant to constraint imposed by the City Commissioners through a resolution or an ordinance are classified as committed fund balances. Amounts that are constrained by the City's intent to be used for specific purpose, but are neither restricted nor committed are classified as assigned fund balances. Constraints imposed by law through constitutional provision or enabling legislation are classified as restricted fund balances. Assignments are made by City management based on the City Commissioners' direction.

### **NOTE 1 – <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued):</u>**

#### (15) Fund Balance (Continued)

Non-spendable fund balance includes amounts that cannot be spent because they are either (a) not in spendable from or (b) legally or contractually required to be maintained intact. Unassigned fund balance represents fund balance that has not been assigned to other funds and has not been restricted, committed, or assigned to specific purpose within the general fund.

At the September 30, 2013, the general fund accumulated a deficit from prior years, accordingly, certain above classification of fund balances does not apply to the governmental funds.

#### (16) <u>Net Position</u>

Net Position of the government-wide and proprietary funds are categorized as invested in capital assets, net of related debt, restricted or unrestricted. Invested in capital assets, net of related debt is that portion of net assets that relates to the City's capital assets reduced by the portion of the assets that has been acquired through the use of long-term debt. This amount is offset by any unspent proceeds that are outstanding at fiscal year-end. Restricted net assets is that portion of net assets that has been restricted for general use by external parties (creditors, grantors, contributors, or laws or regulations of other governments) or imposed by law through constitutional provisions or enabling legislation.

# (17) <u>Budget and Budgetary Accounting</u>

The City prepares an annual operating budget for both the general fund and the special revenues fund which are reflected in these financial statements. The City's budgeting process is based on estimates of revenues and expenditures and requires that all budgets be approved by the City of South Bay City's Commissioners (the "Commissioners") after a public hearing is held. Subsequent amendments to the budget, if any, are approved by the Commissioners.

Budgets are prepared on the same basis of accounting as required for Governmental Fund Types. Expenditures may exceed the approved budget amounts for individual categories as long as the total does not exceed the approved budget. Any remaining fund balances remain with the City each year.

# NOTE 2 – <u>INVESTMENTS:</u>

Investments consist of U.S Government time deposit securities. The table below summarizes the scheduled maturities of the investments at September 30, 2013:

	Fair Value of Investments Maturities					
	Less Than	One to	Six To	More Than	l	
	One Year	Five Years	Ten Years	Ten Years	Total	
U.S Government securities	<u>\$ 20,274</u>	<u>\$ 117,038</u>	<u>\$ 151,873</u>	<u>\$ 778,990</u>	\$1,068,175	

On December 12, 1998, the City issued Second Subordinate Water Revenue Bonds Series 1998 for \$1,339,000 with interest of 4.75% to the U.S Department of Agriculture, Rural Utilities Service in connection with providing water and sewer services at the correctional facility in the City known as the Off-Site Improvements. Prior to the issuance of the bonds, \$1,338,760 was placed with the U.S. Treasury in time deposit securities to service the bond debt under an agreement for the water and sewer services. The interest rates on the securities range from 3.782% to 5.400%. The annual payments on the bonds are payable from the maturities of these investments.

*Credit Risk* – The Second Subordinate Water Revenue Bond Series 1998 limits the investments to United States Government or United States Treasury Bonds, certificates, notes or bills, or to arrange interest-bearing time deposits with the depositories of the City. The interest derived from such investments or deposits shall accrue as revenue to the general fund of the City, except in the case of special funds for which the City is required by agreement or by law, to credit such special funds with interest on the invested balances.

The City has elected to proceed under the alternative investment guideline as set forth in section 218.415 (17) Florida Statutes. The City may invest any surplus public funds in the following:

- (a) The Local Government Surplus Trust Funds, or any intergovernmental investment pools pursuant to the Florida Interlocal Cooperation Act;
- (b) Security and exchange Commission registered money market funds the highest credit quality rating from a nationally recognized rating agency
- (c) Interest bearing time deposits or saving accounts in qualified depositories
- (d) Direct obligation of the U.S. Treasury.

Securities listed in paragraph c and d shall be invested to provide sufficient liquidity to pay obligations as they come due. In addition surplus funds may be deposited into certificates of deposit which are insured. The City reports all interest related revenue to investments activities in the respective funds and reports investments at fair value.

# NOTE 3 – <u>CAPITAL ASSETS:</u>

Changes in capital assets of the City as of September 30, 2013, are shown below:

	Balance 9/30/2012 (Restated) Additions		Balance 9/30/2013	
Governmental Activities:				
Capital assets not being depreciated				
Land	\$ 217,188	\$ -	\$ 217,188	
Total capital assets not being depreciated	217,188	-	217,188	
Capital assets, being depreciated				
Buildings and improvements	727,541	98,000	825,541	
Improvement other than buildings and roads	181,919	-	181,919	
Infrastructure	8,857,639	-	8,857,639	
Equipment and machinery	696,026	10,439	706,465	
Total capital assets being depreciated	10,463,125	108,439	10,571,564	
Less accumulated depreciation for:				
Buildings and improvements	564,445	17,599	582,044	
Improvement other than buildings and roads	181,918	-	181,918	
Infrastructure	7,440,417	177,153	7,617,570	
Equipment and machinery	632,384	30,539	662,923	
Total accumulated depreciation	8,819,164	225,291	9,044,455	
Total capital assets being depreciated, net	1,643,961	(116,852)	1,527,109	
Governmental activities capital assets, net	\$ 1,861,149	\$ (116,852)	\$ 1,744,297	

	Balance 0/30/2012	А	dditions	Balance 9/30/2013	
Business-Type Activities:					
Capital assets not being depreciated					
Land	\$ 212,927	\$	-	\$ 212,927	
Total capital assets not being depreciated	 212,927		-	212,927	
Capital assets being depreciated:					
Utility plant and systems	 128,521		_	 128,521	
Total capital assets being depreciated	128,521		-	128,521	
Total accumulated depreciation	 70,855		2,571	 73,426	
Total capital assets being depreciated	 57,666		(2,571)	55,095	
Business-type activities capital assets, net	\$ 270,593	\$	(2,571)	\$ 268,022	

# NOTE 3 – <u>CAPITAL ASSETS (Continued):</u>

Governmental activities

Depreciation expense was charged to functions of the government as follows:

<u>Governmental activities</u>	
General government	\$ 20,837
Highway and streets	200,036
Culture and recreation	4,418
Total depreciation expense – governmental activities	<u>\$ 225,291</u>

# NOTE 4 – LONG TERM DEBT:

	Balance 9/30/2012	Additions	Deletions	Balance 9/30/2013
Governmental activities:				
Notes payable	\$ 470,595	\$ -	\$ -	\$ 470,595
Capital lease obligation	14,142	-	14,142	-
Compensated absences	26,179	10,129	-	36,308
Total governmental activities	\$ 510,916	\$ 10,129	\$ 14,142	\$ 506,903
<b>Business-type activities:</b>				
Bond payable	\$ 1,143,900	\$-	\$ 21,700	\$ 1,122,200
State revolving loan	36,782	-	5,875	30,907
Settlement agreement	279,802		27,153	252,649
Total business-type activities	1,460,484		54,728	1,405,756
Total long-term debt	\$ 1,971,400	\$ 10,129	\$ 68,870	\$ 1,912,659

# Long-Term Debt of Business type Activities:

Subordinate bonds were issued by the City to finance the cost of construction and erection of extensions and improvements to the City's water and sewer system. The revenues of the water and sewer system, certain excise taxes, the City's guaranteed entitlement to revenue sharing trust funds and all other money of the City derived from sources other than ad valorem taxation are pledged as security for the bonds.

#### NOTE 4 – LONG TERM DEBT (Continued):

The maturities of outstanding debt are summarized as follows:

Bond Series 1998 Second Subordinate Water Revenue:

Fiscal year of Maturity	Principa Principa	al Amount		Interest	Total	
2014 2015	\$	22,700 23,800	\$	53,305 52,226	\$	76,005 76,026
2015		25,000		51,096		76,096
2017		26,100		49,908		76,008
2018		27,400 157,700		48,669 222,547		76,069 380,247
2019 - 2023 2024 - 2028		198,900		181,355		380,247
2029 - 2033		250,800		129,419		380,219
2034 - 2038		316,300		63,925		380,225
2039		73,500	. <u> </u>	3,491		76,991
Total	\$	1,122,200	\$	855,941	\$	1,978,141
Change during fiscal year:						
Outstanding October 1, 2012			\$	1,143,900		
Retired			¢	(21,700)		
Outstanding September 30, 2013			\$	1,122,200		
Due within one year			\$	22,700		
Due in more than one year			\$	$\frac{1,099,500}{1,122,200}$		

The interest rate is 4.75% on the Second Subordinate Bonds Series 1998.

#### State Revolving Loan:

In February 2005, the State of Florida Department of Environmental Protection approved a grant and a revolving loan in the amount of \$347,610 for sewer rehab and wastewater treatment facility. The approved loan amount to the City was \$72,515 with interest rate set at .71% and semi-annual installment payment of \$3,208 including principal and interest. The balance of the loan at September 30, 2013 was \$30,907 and maturity and outstanding amounts due on this loan are as follows:

Years Ending	Principal_	In	terest_
2014	\$ 6,000	\$	416
2015	6,085		331
2016	6,172		244
2017	6,260		156
2018	6,390		66
	\$ 30,907	\$	1,213

# NOTE 4 – LONG TERM DEBT (Continued):

On May 20, 2014, the state revolving loan was paid in full as part of the agreement with Palm Beach County Water Department as a result of the dissolution of the Glades Utility Authority. See Note 10 for additional information.

#### Long-Term Debt of Governmental Activities:

On July 2, 1997, the City purchased land in the amount of \$836,001. On May 17, 2005, the terms of the note were modified to reduce the principal amount due to \$697,040, reduce the interest rate from 6% to zero percent per annum, and extend the maturity to July 1, 2020. The note is secured by land. Payment on the note is required to be made each time a portion of the land is sold based on calculations outlined in the note agreement. The balance of this note at September 30, 2013 was \$470,594.

#### Settlement Agreement:

On February 28, 2012, the City entered into a settlement agreement with a vendor for \$350,000 relating to an outstanding payable in amount of \$348,438 in water and sewer fund. Under the term of this settlement, the City agreed to pay an initial payment of \$50,000 on March 15, 2012, and monthly installment payments of \$3,942 including interest, for 99 consecutive payments. The future payment for this liability is as follows:

<u>September 30,</u>		
2014	\$	47,309
2015		47,309
2016		47,309
2017		47,309
2018		47,309
2019 - 2020		74,907
Total payment		311,452
Less amount represent interest payment	. <u> </u>	(58,803)
Net payment	<u>\$</u>	252,649

# NOTE 5 – <u>EMPLOYEE RETIREMENT SYSTEM:</u>

The City provides retirement benefits for all of its eligible employees through a money purchase pension plan and Florida Retirement System Investment Plan for the City Commissioners and appointed officers. The contributions to the employee retirement are as follows:

### Money Purchase Pension Plan:

A Money Purchase Pension Plan (the "Plan") covers all City employees who have completed a fourth year of eligible service and agree in writing to make the required employee contributions to the Plan. The required employee contribution is five percent of compensation received. The City's matching contribution is equal to the five percent mandatory employee contribution for the plan year.

The City's matching contributions to the Plan are invested in annuity contracts and/or life insurance policies issued by an insurance company and the contracts and policies are issued in the employee's name. Employee benefits are vested at a rate of ten percent per year and are fully vested after ten years. An employee is eligible for early retirement within ten years of normal retirement date and has ten years of vesting service.

The pension expense under this plan for the year ended September 30, 2013, was as follows:

	Governmental <u>Activities</u>
General Fund	<u>\$ 17,163</u>

The Florida Retirement System Investment Plan for the City Commissioners and appointed officers was established by Ordinance 15-2010, and annual contribution rate for both employee and City are set annually by Plan. The contribution under this plan for the year ended September 30, 2013, was \$607. Under this Plan, the employee's benefits are vested upon completion of one year service.

# NOTE 6 – <u>INTERFUND RECEIVABLES AND PAYABLES:</u>

Interfund receivable and payable balances at September 30, 2013 were:

	Interfund Receivables	Interfund Transfer Payables In		Transfer Out
General fund – major	\$ -	\$ 861,943	\$ 128,500	\$ -
Sanitation fund – major enterprise Water & sewer fund – major enterprise	149,150 749,585	- 36,792	-	123,500 5,000
	\$ 898,735	\$ 898,735	\$ 128,5000	\$ 128,500

During the course of operations, numerous transactions occurred between individual funds for good and services. The receivables and payables are classified in the Statement of Net Position as interfund balances and are eliminated upon consolidation.

# NOTE 7 – <u>FUND DEFICIT:</u>

The general fund had an accumulated deficit fund balance of \$(19,291) at September 30, 2013, as a result of actual expenditures exceeding actual revenues from prior years' operations. For the fiscal year ended September 30, 2013, the City's general fund deficit decreased by \$75,548. The City is attempting to remedy this problem by implementing reductions in expenditures, increasing resources and obtaining new grants.

# NOTE 8 – <u>CONTINGENCIES AND COMMITMENTS:</u>

The City receives financial assistance from federal, state and local governmental agencies in the form of grants and revenues sharing programs. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements, and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any disallowed claims would not have a material effect on the overall financial position of the City as of September 30, 2013.

# NOTE 9 – <u>RISK MANAGEMENT:</u>

The City purchases insurance for exposures related to various liabilities and legal matters and all other risks of loss. During the past three fiscal years no settlements exceeded the coverage by this insurance.

# NOTE 10 – <u>UTILITY CONTRACT:</u>

On June 15, 2009, The City of South Bay, The City of Pahokee, The City of Belle Glade and Palm Beach County entered into an interlocal agreement establishing "The Glades Utility Authority" (the "Authority".).

Under this agreement, the City's utilities operations were transferred to the Authority effective October 1, 2009, and the Authority assumed the responsibility of the water and sewer as well as the outstanding bond debt for the three cities.

During 2012, because of extremely high debt payment obligations, substandard infrastructure and loss of customers, there was going concern in regard to the Authority continuing to operate without a substantial utility rate increase. As a result, the Authority dissolved and effective March 31, 2013, all the utilities functions of the three-cities were transferred to Palm Beach County Water Utilities Department (PBCWUD). As result of this transition, all the outstanding debts of the City in amount of \$2,157,000 as of March 31, 2013. Additionally the state revolving loan was paid off in May 2014 (see Note 4 above).

The City of South Bay will continue to provide the solid waste, trash and mosquito control services. Under the agreement, the Authority agreed to bill the City's customers for the sanitation services for a fee of one percent to the total of the monthly collection revenue. For the fiscal year ended September 30, 2013, the City paid \$5,879 for the collection fees.

The agreement with PBCWUD shall be for an initial term of fifty (50) fiscal years and commenced on the day that the agreement was executed and the agreement shall, thereafter, automatically renew for successive ten (10) year periods until terminated.

Under the agreement, the PBCWUD is required to pay to the City an annual entity transfer fee equal to seven percent based on annual gross revenues. For the year ended September 30, 2013, the City received \$166,845 for its entity transfer fee.

# NOTE 11 – OTHER POST EMPLOYMENT BENEFITS:

The City provides no post healthcare or life insurance benefits to former City's employee after retirement. Therefore, GASB 45 – "Accounting and Financial Reporting by Employers for Post Employment Benefits Other Than Pensions" would have no material effect on the City.

# NOTE 12 – PRIOR PERIOD ADJUSTMENT:

A prior period adjustment was made at the government-wide level in the amount of \$1,417,222 for the net book value of City's infrastructure. An internal study and valuation was made for all the City's streets in amount of \$8,857,639 net of \$7,440,717 applicable depreciation with the assistance of an engineering firm. The capital assets in government-wide financial statements were understated because the cost of the City's infrastructure was never reported. The prior period adjustment increased the opening net position balance by \$1,417,222.

A prior period adjustment was made to the general fund in the amount of \$549,036. Land which was recorded as a capital asset in the government-wide financial statements, was actually land held available for sale. As a result, this land been reclassified to the general fund balance sheet and has reduced the general fund deficit by the above amount.

# NOTE 13 – <u>MANAGEMENT'S REVEIEW</u>

Management has evaluated subsequent event through June 25, 2014, which is the date the financial statements were available to be issued.

**REQUIRED SUPPLEMENTARY INFORMATION** 

# City of South Bay, Florida Note to Budgetary Comparison Schedule Budget and Actual – General Fund For the Fiscal Year Ended September 30, 2013

	Original Budget	Final Budget		Actual	Fa	ariance vorable avorable)
Revenues:	 Dudget	 Duager		Actual	(0111	
Taxes	\$ 849,550	\$ 855,300	\$	881,082	\$	25,782
Licenses and permits	61,000	50,000		50,883		883
Intergovernmental	1,055,311	640,344		652,477		12,133
Charges for services	45,477	45,477		46,472		995
Fines and forfeitures	15,000	11,500		12,901		1,401
Rents	44,500	46,410		40,691		(5,719)
Investment income	1,275	1,257		615		(642)
Miscellaneous	123,409	162,500		65,826		(96,674)
Total revenues	 2,195,522	 1,812,788		1,750,947		(61,841)
Expenditures:						
Current:						
General government	1,539,765	1,065,345		980,505		84,840
Public safety	174,740	184,827		179,171		5,656
Highways and streets	464,441	491,386		474,802		16,584
Culture and recreation	73,741	72,200		46,607		25,593
Capital outlay	6,975	111,600		108,440		3,160
Debt services:						
Principal	14,150	15,500		14,141		1,359
Interest	 250	 470		233		237
Total expenditures	 2,274,062	 1,941,328		1,803,899		137,429
Deficiency of revenues over						
expenditures	(78,540)	(128,540)		(52,952)		75,588
Other financing sources:						
Operating transfers in	 78,540	 128,540		128,500		(40)
Total other financing sources	 78,540	 128,540		128,500		(40)
Net change in fund balance	\$ _	\$ _		75,548	\$	75,548
Deficit at October 1, 2012				(643,875)		
Prior period adjustment				549,036		
Restated deficit at October 1,				(94,839)		
Deficit at September 30, 2013			\$_	(19,291)		

# City of South Bay, Florida Note to Budgetary Comparison Schedule Budget and Actual – General Fund For the Fiscal Year Ended September 30, 2013

# NOTE 1 – <u>BUDGETARY ACCOUNTING</u>

<u>Budgets</u> - Budgets are legally adopted for the General Fund. All governmental fund budgets are prepared on the modified accrual basis of accounting.

Under the law of the State of the Florida and the City of South Bay Code, the City Manager submits to the Mayor and City Commissioners, a proposed Budget and Financial Plan for the fiscal year commencing the following October 1<sup>st</sup>. The Annual Budget and Financial Plan is prepared by fund, function and activities and includes all proposed expenditures and the means of financing them. Public hearings are conducted to obtain taxpayers comments. Prior to October 1<sup>st</sup>, the budget is legally enacted by the City Commissioners through passage of a resolution.

Changes or amendments to increase or decrease the total amount of budgeted revenue or expenditures for a given fund must be approved by a majority vote of the City Commissioners; however, the change, amendments or transfers within the total revenue or expenditures for functions, activities or departments of a given fund may be approved by the City Manager. During the year the original budgeted revenues were amended by a reduction of \$382,734, primarily due to less intergovernmental revenues being received and expenditures were amended by \$332,734 due to a reduction in salary expense.

All budget amounts presented in the accompanying supplementary information reflect the original budget and the amended budget based on legally authorized revisions to the original budgets during the year.

Actual general fund expenditures did not exceed appropriations for the fiscal year ended September 30, 2013. Most of the differences between actual expenditure and budgeted amounts s due to the fact that capital outlay and debt service payments are not broken out and are built into the budgeted amounts for each department.

<u>Encumbrances</u> – Encumbrance accounting, under which purchase orders, contract, and other commitments for the expenditures of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as extension of formal budgetary control. Encumbrance lapse at year end and become obligations of the subsequent year's budget. At September 30, 2013, the City did not have any commitments related to unperformed contracts.

# NOTE 2 – BUDGET AND ACTUAL COMPARISON

The Budgetary Comparison Schedule for the General Fund is required to be prepared under the basis of accounting used in preparing the budget. As indicated in Note 1, the modified accrual basis of accounting is used for budgetary purposes.

# HCT Certified Public Accountants & Consultants, LC

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

To the Honorable Mayor and City Commission City of South Bay, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in Government Accounting Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities and each major fund, of the City of South Bay, Florida (the "City"), as of and for the year ended September 30, 2013 and the related notes to the financial statements, which collectively comprise the City's 's basic financial statements, and have issued our report thereon dated June 25, 2014.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of South Bay's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstance for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of South Bay's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

West Palm Beach [561] 655-2664 Phone Miami (305) 331-8768 Phone Hollywood (954) 966-4435 Flhone Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs that we consider to be significant deficiencies- **2013-01**.

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

This report is intended solely for the information and use of management, City Commission, others within the entity, and is not intended to be and should not be used by anyone other than these specified parties.

HCT Certified Public Accountants & Consultants, LLC

HCT Certified Public Accountants and Consultants, LLC

Hollywood, Florida June 25, 2014

# City of South Bay, Florida Schedule of Findings and Responses Year Ended September 30, 2013

# **Financial Statement Findings**

# **Prior Year Findings**

**2011-01 and 2012-01- Infrastructure Capital Assets** – Matter is resolved and will not be repeated.

2011-1 and 2012-02 Cash Disbursements- Matter is resolved and will not be repeated.

2011-3 and 2012-05 Assets - Buildings and Facilities -Not resolved; matter is repeated.

2012-03 Segregation of Duties - Matter was resolved and will not be repeated.

**2012-04** Interlocal Agreement with the Glades Utility Authority (GUA) – Matter was resolved and will not be repeated.

**2012-06** – **Adoption of 2012 budget and budgeted appropriations** – Matter was resolved and will not be repeated.

# City of South Bay, Florida Schedule of Findings and Responses Year Ended September 30, 2013

## **Current Year Findings**

#### Significant deficiency

# 2013-01 Capital Assets- Buildings and Facilities

### Condition

During our tour of the City's infrastructure and capital assets we noted that certain buildings and facilities had been neglected and were run down.

# Criteria

Capital assets should be safeguarded by the City.

#### Cause

The City has failed to upkeep and maintain certain buildings and facilities.

#### Effect

Certain assets may become impaired and therefore be overstated in value in the government activities of the City

#### Recommendation

We recommend that management implement procedures to provide some basic maintenance to its buildings and facilities in order to safeguard the City's Capital Assets.

#### View of Responsible Official and Corrective Action Plan

The City agrees with the finding, as a part of a short term planning, the City is considering a capital budget for fiscal year 2014-2015 to ensure the capital assets are safeguarded; and as a long term plan, the City will continue conducting its assessment to determine how the capital assets could be maintained on a regular schedule.

# MANAGEMENT LETTER IN ACCORDANCE WITH THE RULES OF THE AUDITOR GENERAL OF THE STATE OF FLORIDA

To the Honorable Mayor and City Commission City of South Bay, Florida.

We have audited the financial statements of the City of South Bay, Florida, (the "City") as of and for the fiscal year ended September 30, 2013, and have issued our report thereon dated June 25, 2014.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Florida Auditor General. We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*, Disclosures in those reports, which are dated June 25, 2014, should be considered in conjunction with this management letter.

Additionally, our audit was conducted in accordance with Chapter 10.550, Rules of the Auditor General, which governs the conduct of local governmental entity audits performed in the State of Florida. This letter includes the following information, which is not included in the aforementioned auditor's reports or schedule:

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report and are noted in the Schedule of Findings and Responses except as noted below:

Tabulation of Uncorrected Audit Findings		
<b>Current Year</b>	2011-12 FY	2010-11 FY
Finding #	Finding #	Finding #
2013-01	2012-05	2011-3

Section 10.554(1)(i)2., Rules of the Auditor General, requires our audit to include a review of the provisions of Section 218.415, Florida Statutes, regarding the investment of public funds. In connection with our audit, we determined that the City complied with Section 218.415, Florida Statutes.

West Palm Beach [561] 655-2664 Phone Miami (305) 331-8768 Phone Hollywood [954] 966-4435 Rhone Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Section 10.554(1)(i)4., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

Section 10.554(1)(i)5., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The City's official title is disclosed in Note 1 to the Financial Statements. The City has no component units.

Section 10.554(1)(i)6.a., Rules of the Auditor General, requires a statement be included as to whether or not the local governmental entity has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Section 10.554(1)(i)6.b., Rules of the Auditor General, requires that we determine whether the annual financial report for the City for the fiscal year ended September 30, 2013, filed with the Florida Department of Financial Services pursuant to Section 218.32(1)(a), Florida Statutes, is in agreement with the annual financial audit report for the fiscal year ended September 30, 2013. In connection with our audit, we determined that these two reports were in agreement.

Pursuant to Sections 10.554(1)(i)6.c. and 10.556(7), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

We wish to thank the City of South Bay and the personnel associated with it, for the opportunity to be of service to them in this endeavor as well as future engagements, and the courtesies extended to us.

HCT Certified Public Accountants of Consultants, LLC HCT Certified Public Accountants and Consultants, LLC June 25, 2014