

## **9.0 INTERGOVERNMENTAL COORDINATION**

### **9.1 INTRODUCTION**

The INTERGOVERNMENTAL COORDINATION element is required to be included within the Comprehensive Plan per requirements of State planning law and criteria. Specifically, Chapter 163.3177(6)(h), Florida Statutes establishes the INTERGOVERNMENTAL COORDINATION element requirement and Chapter 9J5.015, Florida Administrative Code establishes minimum criteria to guide its preparation.

This element contains a summary a summary of the data, analyses and support documentation necessary to form the basis for intergovernmental coordination Goal, Objectives and Policies

In keeping with the requirements of Chapter 9J5.005 and 9J5.015, Florida Administrative Code, the INTERGOVERNMENTAL COORDINATION element is structured according to the following format:

- Intergovernmental Coordination Data Summary;
- Intergovernmental Coordination Analysis; and
- ~~Intergovernmental Coordination Goal, Objectives and Policies.~~

Initial data is presented on a generalized basis, highlighting current intergovernmental coordination activities of the Town including mechanisms utilized and the responsible municipal official. Analyses are performed on a more specific basis by Comprehensive Plan amendment. Finally, specific means of implementing intergovernmental coordination needs are presented in the Goal, Objectives and Policies ~~section of the~~ INTERGOVERNMENTAL COORDINATION element of the Comprehensive Plan.

### **9.2 INTERGOVERNMENTAL COORDINATION DATA SUMMARY**

Those entities with which South Bay maintains intergovernmental relationships are listed in TABLE 9-1. Mechanisms are defined as either informal (i.e. review and comment, meetings between officials on specific issues or participation with non-binding groups) or formal (i.e. intergovernmental agreements, service agreements, contracts or membership in an official organization).

TABLE 9-1

AGENCIES AND ORGANIZATIONS WITH WHICH  
SOUTH BAY COORDINATES ITS ACTIVITIES

A. Federal Agencies

U.S. Department of Transportation

B. State Agencies

Florida Department of Community Affairs  
Florida Department of Environmental Protection  
Florida Department of Transportation

C. Regional Agencies

Treasure Coast Regional Planning Council  
South Florida Water Management District

D. County Agencies/Municipalities

Palm Beach County (i.e. County Commission or Specific Departments)  
~~Palm Beach Countywide Planning Council~~  
Multi-Jurisdictional Issues Coordination Forum  
Palm Beach County Solid Waste Authority  
Palm Beach County School Board  
Palm Beach County Fire Rescue  
Palm Beach County League of Municipalities  
City of Pahokee  
City of Belle Glade  
Intergovernmental Planning and Review Committee (IPARC)

E. Special Districts

South Shore Drainage District  
South Florida Conservancy District  
South Sore Water Association

F. Private or Semi-Public Service Providers

Florida Power and Light Company  
~~Southern~~ Bell South  
Sunbest Cable TV  
South Florida Sanitation

### **9.2.1 Adjacent Governments**

Adjacent governments are defined as those municipalities and County governments which share a common boundary with the City. South Bay is entirely encompassed by unincorporated Palm Beach County. As a result, a map illustrating adjacency is not included in this element. ~~Additional detail regarding existing land use patterns within adjacent government jurisdictions is shown on Figure 3-1 (Ref: FUTURE LAND USE element).~~ With the exception of a single light industrial use along U.S. Highway No. 27, all adjacent land use activities are agricultural. Coordination of land use planning and development of properties adjacent to South Bay is accomplished on both an informal and formal basis through available notification, review and comment mechanisms during the comprehensive planning processes as required by State planning law and rule criteria. Additional coordination with various public and private entities on specific issues is further discussed in sections of this element that follow. The City Manager is responsible for implementing coordination of planning with adjacent governments for South Bay.

### **9.2.2 Summary of Intergovernmental Coordination Mechanisms**

Intergovernmental coordination activities of the City with entities listed on TABLE 9-1 are summarized in the section that follow. Sections are organized on a functional (i.e. type of service or activity coordinated) as opposed to an agency basis. Specific applications of key intergovernmental coordination mechanisms summarized in this element are included, as appropriate, in other Plan elements. Intergovernmental coordination problems and/or needs are identified in the particular element that is affected, and, if applicable, the means to resolve problems are also identified.

#### **9.2.2.1 State Planning and Permitting**

Various planning and permitting activities within South Bay may require coordination with specific State planning agencies. The City is mandated to prepare a Comprehensive Plan and associated documentation pursuant to the Local Government Comprehensive Planning and Land Development Regulation Act. ~~Comprehensive Planning Assistance Funds have been provided to the Town to help fund this effort.~~ The City's Plan must be consistent with the State Comprehensive Plan. There have been no changes to the State Comprehensive Plan since the last major amendment to the City of South Bay Comprehensive Plan that directly affect or impact the City's Plan. Likewise, any development adjacent to the waterways generally requires approval permits from appropriate State environmental permitting agencies. Required permits are discussed in detail in other elements of this Plan. In those instances, the Florida Department of Protection (FDEP) and South Florida Water Management District (SFWMD) are coordinated with. FDEP also permits and monitors the construction of potable water and sanitary sewer facilities, while the SFWMD permits potable water withdrawal rates. Coordination with various State agencies is the responsibility of the City Manager.

### **9.2.2.2 Regional and County Planning**

The City is located within the jurisdiction of Treasure Coast Regional Planning Council (TCRPC). Consistency of the City Comprehensive Plan with the Regional Comprehensive Policy Plan is mandated by State law. The PBCPC was disbanded in 1993. The PBCPC was responsible for coordinating land use planning throughout Palm Beach County. In its place, local governments have created the Intergovernmental Planning and Review Committee (IPARC to coordinate and resolve land-use comprehensive planning issues in the County. The primary purpose of this entity is to resolve planning issues, if possible, prior to submitting comprehensive plan amendments for review per Chapter 163, F.S. requirements. Coordination with IPARC is the responsibility of the City Manager.

The Palm Beach County School Board is responsible for operating the public school system on a Countywide basis, including site selection, construction, districting, operations and maintenance. The Rosenwald Elementary School is located within City limits. The Manager is responsible for conveying official City input regarding public school matters to the School Board; however, most decisions such as budgets and districting also allow for general public input through public hearing processes.

South Bay is a member of the Florida League of Municipalities, as well as the Palm Beach County ~~Municipal~~ League of Municipalities. These organizations are concerned with various common municipal issues. The City Manager and a representative of the City Commission generally represent South Bay at Palm Beach County ~~Municipal~~ League of Municipalities meetings. The City Manager is primarily responsible to keep the City informed regarding municipal matters and to coordinate any activities related thereto.

### **9.2.2.3 Transportation Planning and Traffic Engineering Services**

The Palm Beach County Metropolitan Planning Organization (MPO) does not have transportation planning jurisdiction within the City. South Bay is located outside of the West Palm Beach Urban Study Area; however, the Florida Department of Transportation (FDOT) is responsible for preparing five-year road improvements programs which are updated annually for all roads not maintained by the City. Programs include schedules for right-of-way acquisition, engineering and construction. Annual public hearings are held for the purpose of obtaining local input to scheduling decisions reflected in these programs. The Clerk is responsible for notifying the appropriate agency regarding any input the City may have in these processes. In addition, the State of Florida is responsible for maintaining roadways under its jurisdiction within the City. The Director of Public Works is responsible for coordinating with the State regarding any roadway maintenance activities. ~~Also, the City (i.e. by Resolution) has entered into an informal agreement with the City of Pahokee which allows each to borrow and use maintenance equipment used by the other.~~

#### **9.2.2.4 Potable Water Supply**

~~The City has entered into an interlocal agreement with the South Shores Water Association for the Bulk Sale of potable water. Under this agreement, South Shore Water Association has committed to purchase a specified amount of Potable Water each year from the City Public Works Director implementing City responsibilities under this agreement.~~

#### **9.2.2.5 Civil Defense/Disaster Planning and Preparedness**

The City of South Bay participates in the civil defense program of Palm Beach County. Local government jurisdictions have entered into a mutual-aid agreement for disaster planning and preparedness. Under the terms of this agreement, the City and County agree to assist each other during times of emergency and/or disaster. Assistance will be provided in accordance with the agreement and consistent with the State Emergency Operations Plan which is administered by the State Department of Community Affairs. The City Manager is to coordinate activities under this program with the County Director.

#### **9.2.2.6 Local Option Gas Tax**

The City participates with Palm Beach County and other municipalities of the County in the distribution of proceeds from this tax. The City Manager is to coordinate activities under this program.

#### **9.2.2.7 Recreation Facilities**

The City has no intergovernmental relationships for the use or provision of recreation facilities. However, the City continues to operate the South Bay Boat Ramp located on the Lake Okechobee Rim Canal. The facility is owned by the U.S. Army Corps. of Engineers. The Public Works Director is responsible for coordinating this arrangement with the Corps.

#### **9.2.2.8 Fire and Police Protection Emergency Medical Services**

The City is provided fire protection and emergency medical services by the Palm Beach County Fire Rescue Department.~~South Bay Departments~~ South Bay used to maintain its own Fire Department; however, the City made a decision to disband the Department and become a member of the Palm Beach County Municipal Service Taxing Unit (MSTU) and utilize Palm Beach County Fire Rescue for both fire protection and emergency medical services. Under this arrangement, Fire Rescue uses the facilities at City Hal to house their personnel, equipment and offices. Mutual aid agreements exist with the Cities of Pahokee and Belle Glade, in case of emergency. City Departments coordinate the use of mutual aid activities on behalf of South Bay. The City Manager is responsible for coordinating with Fire Rescue and facilitating the mutual aid agreements.

#### **9.2.2.9 Emergency Medical Services**

~~The Palm Beach County Fire Rescue Department provides emergency medical transport services to the City. The No coordination for dispatch of these services is provided by the Town Clerk.~~

#### **9.2.2.8 Police Protection Services**

Police protection service are provided to the City by the Palm Beach County Sheriff's Office. The City used to operate its own Police Department. However, in 2006, the City made a decision to disband the Department and utilize the Sheriff's Office for police protection services. The Sheriff utilizes the facilities at City Hall for its personnel, equipment and offices. The City Manager is responsible for coordinating these activities with the Sheriff's Office.

#### **9.2.2.10 9 Flood Insurance**

The National Flood Insurance Program (i.e. Federal Insurance Administration, Department of Housing and Urban Development) within the City. As a result, although the City has adopted the National Flood Insurance Program regulations (Ordinance 3-87) flood hazard areas are not currently designated. The City Manager, in conjunction with the City's Building Official, monitor the provisions of this program.

#### **9.2.2.11-10 Low Income Housing**

South Bay entered into an interlocal agreement with Palm Beach County to cooperate in the implementation of the goals and objectives of the Palm Beach County Housing Assistance Plan, as approved by the U.S. Department of Housing and Urban Development. Participation by the City, and other municipal governments, assures continuance of the Community Development Block Grant Program within the County. Under the agreement, Palm Beach County has the responsibility for selecting program activities and annually determining the allocation of funds. Further, Neighborhood Strategy Area (NSA) designation has procured for a portion of the City. Under this program, several million dollars of Community Development Block Grant funds have been spent within the City, primarily for infrastructure improvements oriented to improving living and development conditions within the NSA. Responsibility for coordinating this Agreement rest with the City Manager.

#### **9.2.2.12 11 Utilities Provision (Continue)**

The City has formal arrangements (i.e. franchises, franchise ordinances or business licenses) with the providers of several utilities within the corporate limits, including: (1) electricity; (2) telephone; (3) cable television; (4) and solid waste collection; ~~and~~ (5) wastewater treatment and disposal and; (6) potable water supply and treatment.

Palm Beach County Utilities provides wastewater treatment at the Glades Utility Authority-owned regional facility located in Belle Glade. The City continues to own and operate the sewer lines, lift stations and customer billing function.

Palm Beach County Utilities provides potable water supply and treatment even though the City continues to own, operate and maintain the central distribution system and customer billing function. Water is directed to the regional treatment plant in Belle Glade which is now operated by the Glades Utility Authority.

Responsibility for implementation of these mechanisms within the City rests with the City Manager and City Clerk. The following TABLE lists the utility provider, service provided and the implementing mechanism

<u>Provider</u>	<u>Service</u>	<u>Implementation Mechanism</u>
Florida Power & Light	Electricity	Franchise Agreement
<del>Southern-Bell South</del>	Telephone	Franchise Agreement
Sunbelt Cable TV	Cable TV	Franchise Agreement
South Fla. Sanitation	Solid Waste Collection	County Occupational License
<del>City of Belle Glade</del>	<del>Wastewater Disposal</del>	<del>*Interlocal Agreement</del>
PBC Utilities	Central Wastewater Treatment	Ordinance/Service Area
<u>Glades Utility Authority</u>	<u>Central Potable Water Treatment</u>	<u>Ordinance/Service Area</u>
Property Owner	Septic Tank	State Permit

\* Not in effect at this date

### **9.3 INTERGOVERNMENTAL COORDINATION ANALYSIS**

As indicated in the previous section, the City utilizes a variety of intergovernmental coordination mechanisms to provide needed planning and services for its residents. An analysis of these mechanisms and the identification of problems or needs requiring additional intergovernmental coordination efforts are presented in the paragraphs that follow. Effectiveness and needs analyses are formatted in a manner to be consistent with applicable elements of the Town Comprehensive Plan.

### **9.3.1 Future Land Use**

The Manager and City Commission, as the Local Planning Agency (LPA), are responsible for coordinating future land use planning activities with the adjacent municipalities and Palm Beach County. This coordination is primarily accomplished by means of the State's comprehensive planning process which is coordinated in this part of the State by the Treasure Coast Regional Planning Council (TCRPC). TCRPC is also responsible, by State law, for reviewing Development of Regional Impact (DRI) projects, as defined by State law, in a four County area that includes Palm Beach County. In addition, ~~the Palm Beach Countywide Planning Council (PBCPC) is in the process of preparing guidelines and policies to be used as the basis for resolving land use disputes between local governments in Palm Beach County.~~ local governments have created the IPARC to review plan amendments and the Multi-Jurisdictional Issues Forum to discuss Countywide issues. It is concluded that these mechanisms are an effective means of addressing intergovernmental land use issues.

#### **Problems and Needs**

Due to the extension of agricultural lands surrounding South Bay, the City is relatively shielded from the effects of land use incompatibilities resulting from development decisions made by adjoining governments. However, the City is concerned with promoting urban development within South Bay, as witnessed by the Future Land Use Map. Additional development within the City will strengthen the tax base and assist in resolving current substandard housing conditions. Palm Beach County can assist in attaining this objective by restricting urban type development in the areas surrounding the City. The City should participate with Palm Beach County in an effort to implement this objective.

### **9.3.2 Traffic Circulation**

#### **Effectiveness of Existing Mechanisms**

Analyses performed in ~~Sections 4.4 and 4.5 of the TRAFFIC CIRCULATION TRANSPORTATION~~ element indicate that the road and street system in the City is functioning at an acceptable level-of-service. Further, it is projected that level-of-service C or better should be maintained throughout the long range planning period on all major transportation arteries. It is therefore concluded that existing planning, operation and maintenance activities are functioning adequately within the City.

#### **Problems and Needs**

Based upon the analyses performed in the TRAFFIC CIRCULATION TRANSPORTATION element, it is concluded that there is no need for intergovernmental coordination mechanisms to address existing or anticipated future transportation needs within South Bay.



### **9.3.3 Housing**

#### **Effectiveness of Existing Mechanisms**

It is concluded that the private delivery process is currently meeting the needs of Town residents. However, the Town does recognize the need for public sector and public-private sector ventures to meet the low and moderate income housing needs in Palm Beach County. ~~In this regard, Glen Ridge should execute an Interlocal Agreement with Palm Beach County detailing Town participation in the implementation of the Palm Beach County Housing Assistance Plan, as approved by the U.S. Department of Housing and Urban Development.~~ Workforce housing alternatives and other sustainable housing alternatives are being investigated by the Town at the present time. On this basis, it is concluded that current mechanisms are effectively addressing housing issues within the Town.

#### **Problems and Needs**

The City should continue to participate in the Palm Beach County CDBG program. Further, it is recommended that the City request CDBG program staff to participate in developing a long-range program for improving housing conditions in the City.

### **9.3.4 Sanitary sewer, Solid Waste, Drainage Stormwater Management, Potable Water and Natural Groundwater Aquifer Recharge**

The provision of infrastructure services in South Bay is provided by several operators and implemented by several mechanisms which are summarized in the following TABLE:

<u>Infrastructure Service</u>	<u>Provider</u>	<u>Implementing Mechanism</u>
<u>Sanitary Sewer</u>		
Central System	South Bay/Belle Glade (Disposal)	City Charter/ Inter-local Agreement
Individual Septic Tanks	Property Owner	Chapter 10D-6, Fla. <u>Admin. Code and Environ. Control Rule 3.</u>
<u>Solid Waste</u>		
Collection	Private Hauler	Contract
Disposal	Solid Waste Authority	Special State Act

Drainage

Primary System	So. Fla. Water Management Dist. So. Florida Conservancy & South Shore Drainage District	Fla. Statutes, Chapter 373 Fla. Statutes, Chapter 298
Secondary (Local) System	South Bay	Subdivision Reg. Ordinance; Operating budget.

Potable Water

Central Systems	South Bay/ Glades Utilities Authority (Treatment)	City Charter/ Interlocal Agreement
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Aquifer Recharge

Surface Water Manag.	So. Fla. Water Management Dist.	Chapter 40-E, Fla. Admin. Code
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Discussions of each of the above infrastructure services, providers and implementing mechanisms are discussed in the SANITARY SEWER, SOLID WASTE, ~~DRAINAGE~~ STORMWATER MANAGEMENT, POTABLE WATER AND NATURAL GROUNDWATER AQUIFER RECHARGE element. It is concluded that the basic implementing mechanisms governing the provision of infrastructure services is adequately serving the needs of the City.

Problems and Needs

South Bay entered into Interlocal Agreement with the City of Belle Glade for the development and operation of a deep well effluent disposal system. Construction of this system and associated transmission has allowed the City to take disposal ponds out of service, thus eliminating a potential environmental risk. Coordination with Belle Glade should be maintained on this issue.

Solid waste is currently being adequately collected and disposed by existing operators. The City should continue to coordinate with the County in attempting to implement further recycling programs. ~~to achieve the 30% reduction in generation of solid waste.~~

The drainage system, although designed in a piecemeal manner, is largely adequate to accommodate the City's needs due to the ~~recent~~ improvements made with Community

Development Block Grant and South Florida Water Management District funds. South Bay became a participant in the Countywide NPDES Stormwater Permitting Program in fiscal year 2005/06. Participation in the NPDES Program will require further coordination and cooperation between the municipalities. The City also continues to coordinate with Palm Beach County in many stormwater management matters of mutual interest and concern.

~~However, t~~The City should continue to participate in these programs to assure that drainage and stormwater management capabilities are improved to the fullest extent possible.

The City potable water system is rated adequate to meet existing and projected needs. The City shall continue to be a part of the Glades Utility Authority in the provision of water supply and treatment. ~~The City should continue to supply water to the South Shore Water Association as a means of generating revenue.~~ Further, the interconnection with the City of Belle Glade and the SFWMD Emergency Water Shortage Plan ~~has~~ have assured that potential water shortage emergencies are mitigated.

### **9.3.5 Conservation**

#### Effectiveness of Existing Mechanisms

Coordination mechanisms and administering agencies responsible for implementing conservation related programs in the vicinity of the Town have been discussed in other sections of this element.

#### Problems and Needs

No problems and needs requiring further intergovernmental coordination activities have been defined.

### **9.3.6 Recreation and Open Space**

#### Effectiveness of Existing Mechanisms

The City continues to own and maintain Tanner Park, Cox Park and the South Bay Nature Area. The City of South Bay, due to its size and limited fiscal capabilities, relies upon Palm Beach County for community-scale and regional-scale recreational facilities to serve the needs of the residents.

## Problems and Needs

A shortage of neighborhood-scale facilities has been eliminated with the development of the South Bay Nature Area. Development of this neighborhood recreational facility brings the City's recreation and open space level of service up to its adopted standard for such facilities. ~~defined South Bay. A potential solution to this shortage is to negotiate a joint use agreement with the Palm Beach County School Board for use of the Rosenwald Elementary School site.~~

### **9.3.7 Regional Planning Coordination**

The Treasure Coast Regional Planning Council (TCRPC) is the agency responsible for coordinating and implementing regional planning for a four County area, including Palm Beach County. In this regard, TCRPC has adopted a Strategic Regional Policy Plan (SRPP) oriented to implementing, from a regional perspective, the 25 goals of the State Comprehensive Plan. An in-depth review of the SRPP was undertaken, in terms of the Goal, Objectives and Policies prepared as part of the City of South Bay comprehensive planning effort. Where necessary and appropriate, language has been included in each Plan element to further appropriate SRPP goals and policies. There have been no changes to the TCRPC Strategic Regional Policy Plan since the last amendment to the City's Comprehensive Plan that affect or merit change to its Plan. On this basis, it is concluded that the City Comprehensive Plan is consistent with the SRRP prepared by Treasure Coast Regional Planning Council and that additional coordination mechanisms, ~~other than those discussed in Section 9.2 above,~~ are not required at this time.

### **9.3.8 Areas of Critical State Concern**

There are no designated areas of Critical State Concern within the City limits. Therefore, coordination with the rules, principles for guiding development, and development regulations in such areas do not apply.